



The city is conducting this public meeting using a hybrid model. The public is welcome to attend tonight's meeting in-person at City Hall (Council Chambers), or virtually by using the meeting access link below.

Join from PC, Mac, iPad, or Android:

<https://sumnerwa-gov.zoom.us/j/84074581654>

Phone one-tap:

+12532050468,,84074581654# US

+12532158782,,84074581654# US (Tacoma)

Webinar ID: 840 7458 1654

CALL TO ORDER

Roll Call: Elfers, Evers, Hochstatter, Kenna, Malcolm and Wilsey

REGULAR BUSINESS

1. State of the Library - Update
2. Public Safety Sales Tax

CITY ADMINISTRATOR REPORT

AGENDA SETTING

1. Council Meeting Agenda Calendar
2. Council Committee Meeting Agenda Calendar

EXECUTIVE SESSION

ADJOURNMENT

This meeting is accessible to persons with disabilities. For individuals who may require special accommodations, please contact the City Clerk at (253) 299-5590, 24 hours in advance.

SUBJECT: State of the Library - Update

CATEGORY: Presentation

BUDGET IMPACT:

Expenditure Required: None

Within Budget Allocation: N/A

ATTACHMENTS:

1. Library Presentation

STAFF CONTACT: Jason Wilson, City Administrator

SUMMARY BACKGROUND:

Pierce County Library District Executive Director Gretchen Casserotti will be providing the council with an update on the new library construction.

COUNCIL COMMITTEE/STUDY SESSION:

MEETING/STUDY SESSION DATE:

COMMITTEE RECOMMENDATION:

STAFF RECOMMENDATIONS/MOTION:

This item is for informational purposes only. No council action or recommendation is needed.

Sumner Pierce County Library Update



Gretchen Caserotti, Executive Director
director@piercecountylibrary.org
Sumner City Council Meeting
July 27, 2026



THE COMMUNITY'S LIBRARY



Robust Engagement to ensure that the lives that will be touched by this library are the lives that designed it.

Inclusivity

New users

"All abilities, all bodies, all minds, all ages"

SUSTAINABILITY



More than a certificate, a project that links sustainability to the community and region.

LEED Silver

"How does the building withstand the changing climate."

RESILIENCY



A highly functional building that is easy to operate.

Flexibility for the future

A library design that stands the test of time.

"Good Bones"

PROCESS



Documentation and project management that not only delivers a high-quality project but does so with grace and respect for all those involved.

"It's a marathon, have fun along the way!"

HONORABLE



Set a new standard.

The library should be an inspiration for other community libraries.

A source of aspirational design tied to the region and local community.

"Tailor the library to people, not stuff."

LCFA Timeline

Concept Development and Governance Formation (2023–Early 2024)

Community Engagement and Survey

Early 2023 saw public surveys gathering community feedback on library needs and priorities in Sumner and the UGA.

Governance and Boundary Planning

Discussions in early 2023 explored boundary options and governance structures for the Library Capital Facility Area.

Facilities Assessment and Capital Planning

In mid-2023, a facilities assessment confirmed design work and prioritized the Sumner Library in capital planning.

Legal Formation and Bylaws

In early 2024, bylaws were drafted establishing the SLCFA as a quasi-municipal corporation to govern library facility development.



LCFA Timeline

Project Development, Community Engagement, and Financing (2024–2025)

Governance Establishment

SLCFA established governance with bylaws adoption, leadership election, and operational framework creation in March 2024.

Community Engagement Plan

A comprehensive engagement plan launched in mid-2024 included workshops, open houses, and stakeholder meetings.

Project Implementation Progress

Project advanced with architect selection, design development, and public updates beyond initial organization phase.

Financing and Bonds

Financial advisors prepared bond resolutions, marketing strategies, and levy certifications for project funding in late 2024 and early 2025.



BUILDING PERMIT SET



PIERCE COUNTY LIBRARY SYSTEM SUMNER LIBRARY

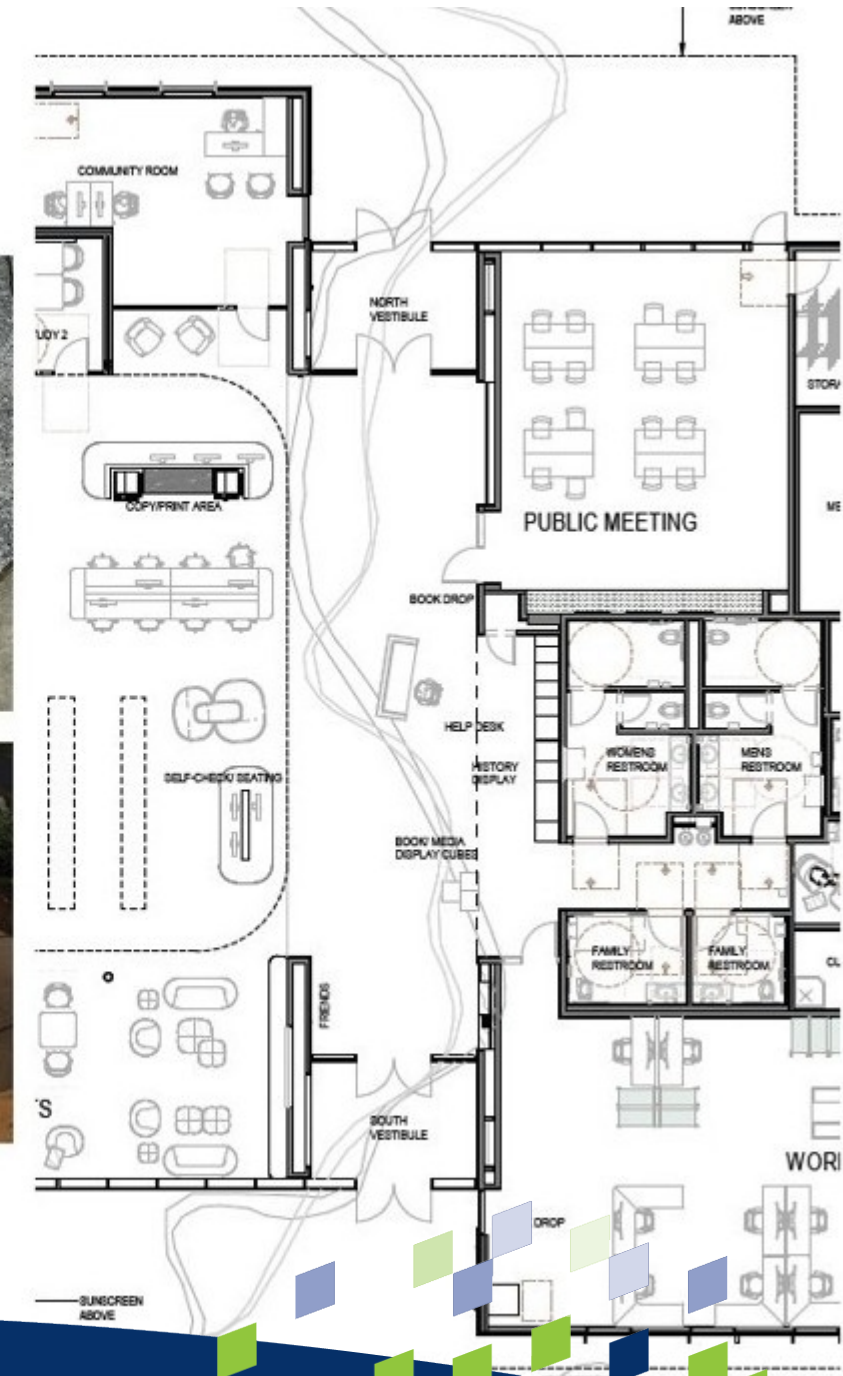
15126 MAIN STREET EAST SUMNER, WA 98390

Local History

Options for integrating local history into the building's design are being explored. One option is to inscribe the existing and historic alignments of the Puyallup and White Rivers into the landscape paving, flowing through the building lobby and extending to the rear of the site.

These river forms will serve as a unifying circulation element, guiding movement throughout the site while connecting visitors to its local history.

By tracing the rivers' evolving paths, the design highlights the changing relationship between people and these waterways over time.



Local History

HISTORY DISPLAY

Artist rendering of one potential display configuration.



VIEW OF LOBBY



VIEW OF HISTORY DISPLAY

A secure, adaptable interpretive display located in a prominent, highly visible area will celebrate the city's rich cultural and historical significance.

The content and storytelling approach are being developed in collaboration with the local community and Tribal partners, whose ongoing input will help shape an authentic and meaningful visitor experience.

Community Engagement

- In 2019 and 2023, PCLS gathered input from Sumner residents for ideas about spaces and services in the new library.
- In 2024, PCLS in partnership with Johnston Architects, hosted focus groups with Sumner teens, Puyallup Tribe members and community workshops.
- PCLS provided information in branches, hosted a community open house and attended community events.
- Meeting with organizations for participation in community space to provided valued social services.



Community Partner Space

Partnership Vision:

- Provide dedicated space where East Pierce County residents can connect with community resources.
- Service partner has a reliable physical space in the Sumner community without having to build and staff a permanent facility.

This project supports PCLS's 2025-29 Strategic Plan goals of expanding community resource navigation and emphasizing strategic, high-impact community partnerships.

Understanding Community Needs

- Pierce County agencies and nonprofits: Pierce County Health & Human Services, Tacoma-Pierce County Health Department, and United Way Pierce County.
- East Pierce County: Sumner-Bonney Lake Communities for Families (CFF) Coalition.

Next Steps

Signed Facility Use Agreements with Tacoma PROBONO and Oasis Youth Center





Construction and Opening Timeline

- Pre-Design: Complete
- Schematic Design: Complete
- Design Development Phase: Complete
- Construction Documents and Permitting: Complete
- Bidding: June-July
- Contract Award and Submittals
- Construction Begins: 20-month anticipated timeline
- FF&E and Move in: 3-6 months



MAIN STREET BUILDING ENTRY





ADULT READING AREA





CHILDREN'S AREA



Next Steps

SUBJECT: Public Safety Sales Tax

CATEGORY: Presentation

BUDGET IMPACT:

Expenditure Required: None

Within Budget Allocation: N/A

ATTACHMENTS:

1. PS Sales Tax Presentation
2. PS Sales Tax Staff Report
3. PS Sales Tax Ordinance - Draft

STAFF CONTACT: Jason Wilson, City Administrator

SUMMARY BACKGROUND:

In 2025, the Legislature passed ESHB 2015 creating two new pathways for cities to fund public safety in their communities; a new grant program and a new local sales and use tax. At the council retreat, staff was asked to start the process for council to consider the adoption and implementation of the local sales and use tax option.

Staff will be discussing the applicability of the new local sales tax and seeking direction from council on whether they want to progress the item forward for consideration.

COUNCIL COMMITTEE/STUDY SESSION:
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MEETING/STUDY SESSION DATE:

COMMITTEE RECOMMENDATION:

STAFF RECOMMENDATIONS/MOTION:

Provide direction to staff regarding desired next steps.

Public Safety Sales Tax



What is today's desired outcome?



Information Only



Direction

Policy Question

Should the adoption of the Public Safety Sales Tax progress to Council for consideration?

House Bill (HB) 2015

created two programs:

Local Law Enforcement Grant Program (\$100M):

Purpose to increase community policing and public safety by providing direct support to law enforcement agencies in hiring, retaining, and training law enforcement officers, peer counselors, and behavioral health personnel working in co-response

Grants cover 75% of salary up to a maximum of \$125K per position (25% local match)

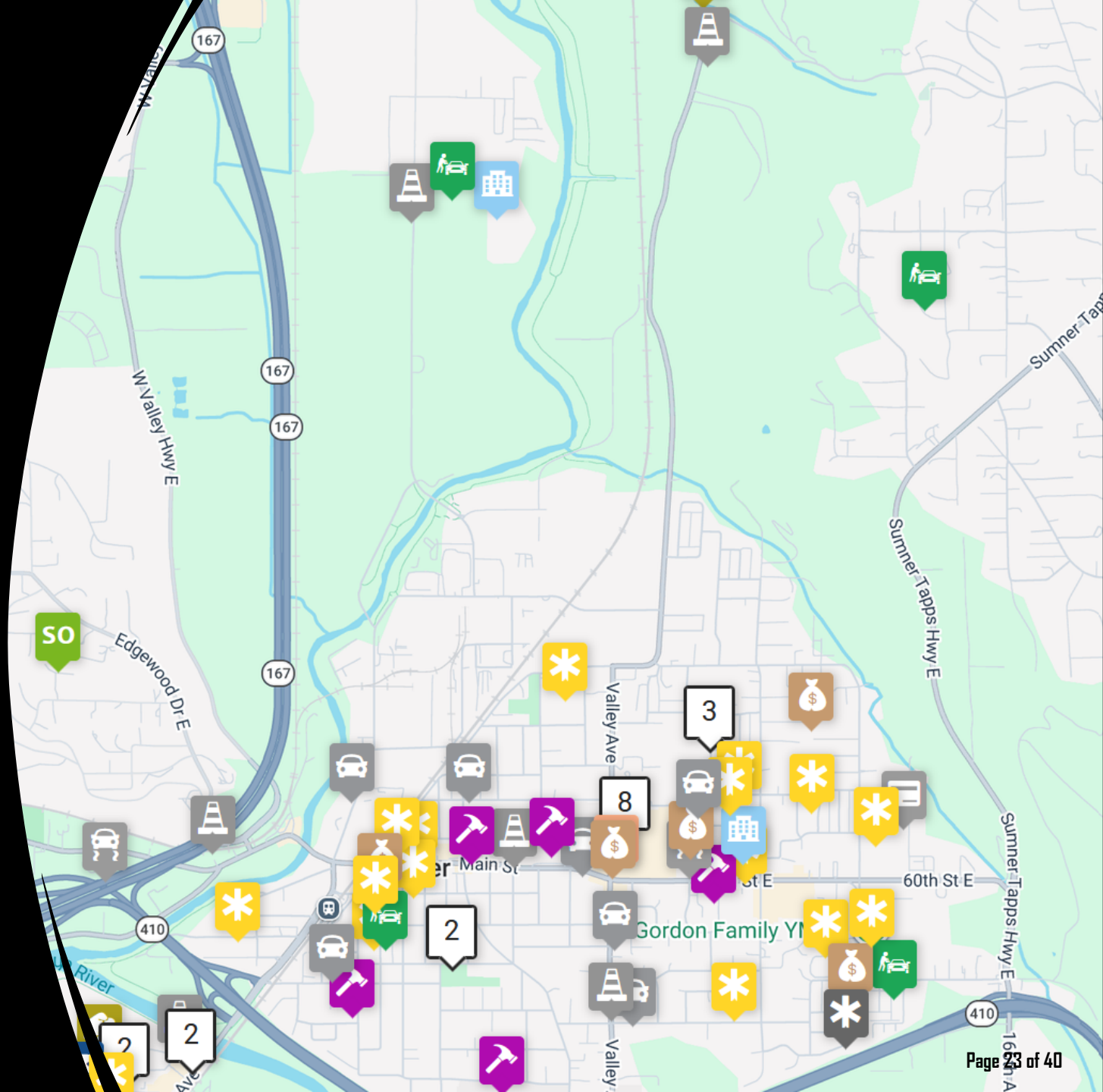
Grants are limited to 3 years, after that 100% of the costs are on the city

Criminal Justice Sales & Use Tax ($\frac{1}{10}^{\text{th}}$ of 1%):

Allows a qualified city or county to authorize by resolution or ordinance a 1/10th of 1% sales & use tax to be used for criminal justice purposes

Demand Not Tied to Population

- 11,080 residents
- Approx. 18,000 employees
- Over 20,000 YMCA members
- 293,000 people visit Downtown Sumner in a year
- 91,000 commute through Sumner (many, but not all, on freeways)



Demand Not Tied to Population

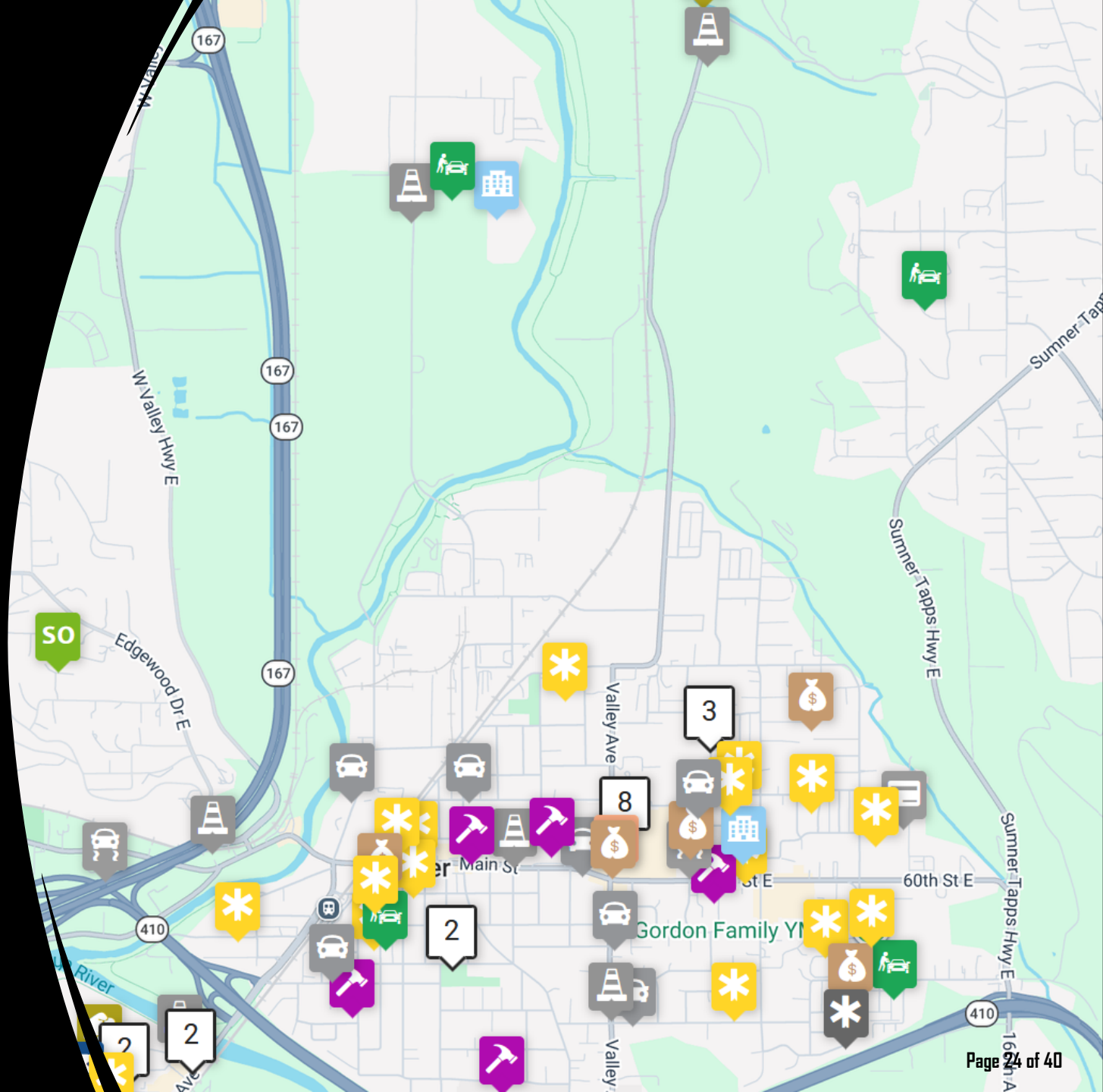
In 2025, Sumner Police responded to

- **13,121** calls for service.

That's an average of

- **36 calls per day** and
- **1.5 calls per hour.**

Some calls take 2-3 hours to clear.



Demand Not Tied to Expectation

- No call too small
- “Ensuring prompt police response time” remains top priority across Sumner’s public surveys.
- Crime or traffic remains top concern
- “Could you do more patrols in my neighborhood?”



Rising Costs, Funding Challenges

- **Property tax:** revenue capped at 1% growth per year.
- **Sales tax:** revenue fluctuates with economy, can have an inverse relation – i.e. the worse the economy gets, the *more* calls for service received.
- **“Growing the pie”:** more business increases sales tax revenue but also demands for public safety—more traffic, customers, employees who all have public safety needs.
(Ask any city with a mall how well that worked.)



The Funding Gap

- Inflation is usually higher than the 1% property tax cap.
- Cost for services are increasing faster than inflation
 - Wages – cost of living and market competitiveness
 - Not just wages: indigent defense, Body Worn Cameras, technology, vehicles
 - Increased training requirements from the state = requires more officers to meet minimum staffing



Public Safety Sales Tax

\$850,000
a year

HB 2015 created the ability for Council to pass a $\frac{1}{10}$ th of 1% sales & use tax, provided voters have not rejected a similar measure in the past two years.

To impose the tax, a city must meet the criteria to receive a grant under RCW 43.101.540; which Council must confirm in the authorizing ordinance.

If the Council does not use their authority by June 30, 2028, any action to enact tax would require a vote of the community. Election costs are paid by the City.

Required Criteria

Policies

- Keep Washington Working Act
- Use of force/de-escalation, including data collection and reporting
- Firearm relinquishment
- Police Chief Qualifications
- Volunteer Use

Training

- LETSCA Training
 - Patrol tactics
 - De-escalation
 - Historical intersection of race and policing
 - Implicit and explicit bias
 - Understanding local cultures
 - Alternatives to booking
 - First aid and related statutory requirements
- 25% Crisis Intervention
- 100% Trauma-informed interviewing

Required Criteria continued

Detailed Staffing Plan

- Number of
 - commissioned officers
 - specially commissioned officers
 - co-response teams and staffing per team
 - administrative staff
 - officers on flexible work schedules
- Ave 911 response rate over past 12 months
- Ave case closure rate over past 12 months



Allowed Uses

- "Criminal justice purposes" means activities that substantially assist the criminal justice system, which may include circumstances where ancillary benefit to the civil justice and behavioral health systems occurs, and which include:
 - Domestic Violence Services
 - Public Defenders
 - Diversion programs
 - Reentry work for inmates
 - Local government programs that reduce people interacting with the criminal justice system - including homelessness or improving behavioral health
 - Community placements for juvenile offenders, community outreach programs, alternative response programs, mental health crisis response

Implementation

The Criminal Justice Training Commission (CJTC) approves all applications for both the grant program and the sales & use tax.

CJTC has 45 days to review submission and provide feedback

City has 30 days to respond/180 days to comply with requirements

After 180 days, if City not in compliance, State withholds \$100,000/month of revenue until city complies.

DOR only approves changes to sales and use tax rates three times per year: January 1, April 1, and July 1.

DOR needs 75 days advance notice for any proposed changes.
To go into effect January 1, 2027, the City will need to notify DOR on or before October 18, 2026.

Jurisdictions that have applied / approved

Algona	Centrallia	Everett	Lakewood	Olympia	Spokane	Zillah	Snohomish Co.
Auburn	Concrete	Federal Way	Longview	Orting	Tacoma	Clark Co.	Thurston Co.
Battle Ground	Covington	Issaquah	Lynden	Pullman	Toppenish	Cowlitz Co.	Whitman Co.
Bellingham	Des Moines	Kalama	Lynnwood	Renton	Tukwila	Grays Harbor Co.	
Black Diamond	Duvall	Kelso	Maple Valey	Ridgefield	Vancouver	King Co.	
Burien	East Wenatchee	Kenmore	Medina	Roslyn	Washougal	Jefferson Co.	
Burlington	Edmonds	Kent	Mount Vernon	SeaTac	Woodinville	Pierce Co.	
CleElum	Elma	Lake Forest Park	North Bend	Seattle	Yacolt	Skagit Co.	

Regional Comparison Sales Tax Rates

	Rate	Base	Total
Puyallup Tribe - Tacoma	0.04	0.065	0.105
Tacoma	0.04	0.065	0.105
Auburn in Pierce County	0.039	0.065	0.104
Lakewood	0.038	0.065	0.103
Nisqually Tribe - Lakewood	0.038	0.065	0.103
Pacific in Pierce County	0.038	0.065	0.103
Puyallup	0.038	0.065	0.103
Puyallup Tribe - Puyallup	0.038	0.065	0.103
Edgewood	0.037	0.065	0.102
Fife	0.037	0.065	0.102
Fircrest	0.037	0.065	0.102
Milton in Pierce County	0.037	0.065	0.102
Pierce Co Unincorp in transit	0.037	0.065	0.102
Puyallup Tribe - Edgewood	0.037	0.065	0.102
Puyallup Tribe - Fife	0.037	0.065	0.102
Puyallup Tribe - Milton	0.037	0.065	0.102
Puyallup Tribe - Pierce Co Unincorp. PTBA	0.037	0.065	0.102
Ruston	0.037	0.065	0.102
Steilacoom	0.037	0.065	0.102

	Rate	Base	Total
University Place	0.037	0.065	0.102
Sumner - with Public Safety	0.033	0.065	0.098
DuPont	0.032	0.065	0.097
Sumner - Now	0.032	0.065	0.097
Bonney Lake	0.031	0.065	0.096
Nisqually Tribe	0.031	0.065	0.096
Orting	0.031	0.065	0.096
Pierce County Unincorp. Areas	0.031	0.065	0.096
Gig Harbor	0.027	0.065	0.092
Pierce Co Unincorp. PTBA Non-RTA	0.023	0.065	0.088
Buckley	0.018	0.065	0.083
Roy	0.018	0.065	0.083
Bonney Lake Non-RTA	0.017	0.065	0.082
Carbonado	0.017	0.065	0.082
Eatonville	0.017	0.065	0.082
Nisqually Tribe - Non-RTA	0.017	0.065	0.082
Pierce Co Unincorp. Non-RTA	0.017	0.065	0.082
Puyallup Tribe - Non-RTA	0.017	0.065	0.082
South Prairie	0.017	0.065	0.082
Wilkeson	0.017	0.065	0.082



Questions & Discussion

Policy Question

Should the adoption of the Public Safety Sales Tax progress to Council for consideration?

DATE: July 27, 2026
TO: Mayor and City Council
FROM: Jason Wilson, City Administrator
RE: Public Safety Sales Tax

HB 2015 Sales Tax Information

In 2025, the Legislature passed HB 2015 creating two new pathways for cities to fund public safety in their communities; a new grant program and a new local sales and use tax. The sales tax has the following characteristics:

- **Broad use:** The new 0.1% sales tax can be used for broadly defined “criminal justice purposes”, to include public defense
- **Local legislative authority:** The tax can be imposed by councilmanic action through June 30, 2028
- **Permanent:** Once passed by the council, the sales tax is permanent
- **Requirements:** A city or county can only collect the tax if it meets all requirements of the Criminal Justice Training Commission (CJTC) grant, yet there is no requirement to apply for the grant
- **Stackable:** The taxes can stack with other sales tax and jurisdictions; and revenues are not shared with other jurisdictions
- **Caveat:** The jurisdiction’s voters must not have rejected or repealed any public safety sales tax within 12 months

Implementation

- The earliest date the City can begin tax collection is January 1, 2027.
- The City needs to submit a signed sales tax Ordinance to the Department of Revenue 75 days before the collection start date, by October 18, 2026.
- The Ordinance must include a Findings section that states the City has met the qualifications for the tax.
- CJTC needs to determine eligibility, which may take up to 45 days, from the date of application submittal.
- If the CJTC application approval occurs after January 1, 2027 then the Department of Revenue will withhold tax collections until the City’s application is approved.

Analysis

- The cost of providing criminal justice services continues to increase at a rate that outpaces inflation as well as the statutory limits on property tax increases.
- Public Safety services including police, indigent defense, corrections and courts make up 33% of our general fund expenditures in the adopted 2025/26 budget.

- Additional cost pressures related to indigent defense caseload limits will further increase expenses beyond traditional revenue growth.
- As the City continues to grow, the need for additional police officers and related criminal justice services is outpacing traditional revenue growth.
- In 2028 the City anticipates general fund expenditures to exceed incoming revenue.
- The anticipated annual revenue increase is \$850,000.
- The primary use of the new revenue will be to cover indigent defense costs, additional police officer staffing, training and equipment.

Recommendation

It is recommended the City Council implement the sales tax starting January 1, 2027 to fund existing and enhanced criminal justice related services. Adopting this ordinance now ensures that the anticipated revenue can be budgeted during the 2027/28 budget process.

**ORDINANCE NO. XXXX
CITY OF SUMNER, WASHINGTON**

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF SUMNER, WASHINGTON, ENACTING AN ADDITIONAL SALES AND USE TAX OF ONE-TENTH OF ONE PERCENT, AS AUTHORIZED IN SECTION 201, CHAPTER 350, LAWS OF WASHINGTON 2025, FOR CRIMINAL JUSTICE PURPOSES; CREATING A NEW SECTION TO SUMNER MUNICIPAL CODE, TITLE 3 REVENUE AND FINANCE, CHAPTER 3.25 ONE -TENTH OF ONE PERCENT PUBLIC SAFETY SALES TAX; AND PROVIDING FOR SEVERABILITY AND ESTABLISHING AN EFFECTIVE DATE.

WHEREAS, the Legislature enacted House Bill 2015 in the 2025 legislative session to provide qualified cities, towns, or counties to authorize, by resolution or ordinance, a new local option sales and use tax of one-tenth of one percent (0.001%) for criminal justice purposes; and

WHEREAS, the City Council seeks to enhance criminal justice funding; and

WHEREAS, the City Council finds that the city, through its law enforcement agency, the Sumner Police Department, meets the requirements to receive a grant from the Local Law Enforcement Grant Program created in Section 101, Chapter 350, Laws of Washington 2025; and

WHEREAS, the city receives distributions from the sales and use tax authorized by RCW 82.14.340 for criminal justice purposes and receives distributions from the public safety sales and use tax authorized by RCW 82.14.450 for public safety; and

WHEREAS, the city voters have not repealed by referendum the criminal justice sales tax imposed pursuant to RCW 82.14.340 or rejected a ballot proposition to impose the public safety sales tax authorized by RCW 82.14.450 in the previous 12 months.

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SUMNER, WASHINGTON, DO ORDAIN AS FOLLOWS:

Section 1. Findings.

A. The City Council finds that the city through its law enforcement agency, the Sumner Police Department, meets the requirements to receive a grant from the Local Law Enforcement Grant Program created in Section 101, Chapter 350, Laws of Washington 2025, having:

1. Issued and implemented policies consistent with RCW 43.17.425 and 10.93.160, and the office of the attorney general's Keep Washington Working Act guide, model policies, and training recommendations for state and local law enforcement agencies;
2. Participated in commission trainings as required by RCW 43.101.455 and 36.28A.445;
3. Issued and implemented policies and practices regarding use of force and de-escalation tactics consistent with RCW 10.120.030 and the office of the attorney general's model policies, and all other commission and attorney general model policies regarding use of force for law enforcement, including, but not limited to, duty to intervene and training and use of canine teams;
4. Implemented use of force data collection and reporting consistent with chapters 10.118 and 10.120 RCW when the program is operational, as confirmed by a notice from the attorney general's office to all police chiefs and sheriffs;

5. Issued and implemented policies and practices consistent with chapters 7.105 and 9.41 RCW and the commission model policies and training addressing firearm relinquishment pursuant to court orders;
6. A 25% officer completion rate with the commission's 40-hour crisis intervention team training;
7. A 100% officer compliance rate for those officers required to complete trauma-informed, gender-based violence interviewing, investigation, response, and case review training developed or approved by the commission pursuant to RCW 43.101.272 and 43.101.276, and if requested by the commission, participated in agency case reviews;
8. Received funding from a sales and used tax authorized pursuant to RCW 82.14.340 or RCW 82.14.450;
9. A chief of police who is certified by the criminal justice training commission, and who has not been convicted of a felony anywhere in the United States or under foreign law, or been convicted of a gross misdemeanor involving moral turpitude, dishonesty, fraud, or corruption; and
10. Issued and implemented policies and practices that prohibit volunteers who assist with agency work from enforcing criminal laws, other than for assistance with special event traffic and parking, including engaging in pursuits, detention, arrests, the use of force, or the use of deadly force; carrying or the use of firearms or other weapons; or the use of dogs to track people or animals other than for purposes of search and rescue; and that set forth the required supervision of volunteers, including that they must be clearly identifiable by the public as distinguishable from peace officers and any identifying insignia must be officially issued by the agency and only used when on duty.

B. The city has provided the criminal justice training commission with a detailed staffing plan specifying the following:

1. The total number of commissioned officers currently employed by the agency;
2. The total number of specially commissioned officers currently employed by the agency;
3. The total number of co-response teams established within the agency and what staffing are included in each co-response team;
4. The total number of administrative staff currently employed by the agency;
5. The number of officers on flexible work schedules;
6. The average 911 response rate of the agency over the 12 -month period immediately preceding the month in which the city is submitting documentation to the criminal justice training commission; and
7. The average case closure rate of the city over the 12 -month period immediately preceding the month in which the county is submitting documentation to the criminal justice training commission.

C. The City Council directs the city to submit required documentation to the criminal justice training commission demonstrating that the city meets the requirements of Section 101, Chapter 350, Laws of Washington 2025.

Section 2. Chapter 3.25 of the Sumner Municipal Code titled "One-Tenth of One Percent Public Safety Sales Tax" is hereby created to read as follows:

3.25.10 Tax Imposed

To provide funding for criminal justice purposes as authorized by Section 201, Chapter 350, Laws of Washington 2025, an additional one-tenth of one percent (0.001%) sales and use tax is hereby

levied, fixed, and imposed on all taxable events within the city as defined in chapter 82.08, 82.12, or 82.14 RCW.

3.25.20 Applicability of the Tax

The tax shall be imposed upon and collected from those persons from whom sales tax or use tax is collected in accordance with chapter 82.08 or 82.12 RCW, and shall be collected at the rate of one-tenth of one percent of the selling price in the case of a sales tax, or value of the article used, in the case of a use tax.

3.25.30 Additional Tax

The additional sales and use tax shall be in addition to all other existing sales and use taxes currently imposed by the city.

Section 3. Notice to Department of Revenue. The City Clerk is requested to submit this ordinance to the Department of Revenue and take all steps necessary to implement and collect the tax imposed by this Ordinance.

Section 4. Severability. If a section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared unconstitutional or invalid for any reason by any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this ordinance. If the provisions of this ordinance are found to be inconsistent with other provisions of the Sumner Municipal Code, this ordinance is deemed to control.

Section 5. Effective Date. This ordinance shall take effect five (5) days from the date of publication in the City's official newspaper. The additional tax imposed by Section 2 shall apply to taxable events occurring on or after January 1, 2027.

Section 6. Corrections by City Clerk or Code Reviser. Upon approval of the city attorney, the city clerk and the code reviser are authorized to make necessary corrections to this ordinance, including the correction of clerical errors; ordinance, section, or subsection number; or references to other local, state, or federal laws, codes, rules, or regulations.

Section 7. The Mayor is hereby authorized to implement such administrative procedures as may be necessary to carry out the directions of this legislation.

Passed by the City Council and approved by the Mayor the of the City of Sumner, Washington, at a regular meeting thereof this XX day of XXXX, 2026.

Mayor Carla S. Bowman

ATTEST:

APPROVED AS TO FORM:

Michelle Converse, CMC, City Clerk

Andrea Marquez, City Attorney

Date Adopted:

XXXX, 2026

Date of Publication:

XX XX, 2026 Online / XX ZZ, 2026

Effective Date:

XX, XX, 2026